

## Message Text

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67

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
----- 093745

R 041431Z NOV 76

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 658

INFO AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BELGRADE

AMEMBASSY LONDO

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY SOTOCKHOLM

AMEMBASSY VIENNA

USMISSION NATO

USMISSION USUS

C O N F I D E N T I A L HELSINKI 2319

EXDIS

E.O. 11652: GDS

TAGS: PFOR, CSCE, SOPN, FI

SUBJECT: US APPROACH TO CSCE

REF: (A) BELGRADE 6936, (B) PARIS 32528

1. WE BASICALLY CONCUR WITH ANALYSIS AND RECOMMENDATIONS  
BELGRADE'S MOST THOUGHTFUL TELEGRAM BUT MUST ASSERT QUALIFICA-  
TION RE CONCEPT OF "UNITY OF ALL DEMOCRACIES INCLUDING NEUTRAL  
DEMOCRACIES" (SECOND POINT, PARA 4 OF REF A) INsofar AS  
FINLAND IS CONCERNED.

2. US POLICY TOWARDS FINLAND CALLS FOR SUPPORTING  
FINNISH INDEPENDENCE AND NEUTRALITY, AND FOR PROMOTING  
THE PLAYING BY FINLAND OF THE ROLE OF A TRUE NEUTRAL  
CREDIBLE TO BOTH EAST AND WEST. TO TRY TO BRING FINLAND  
INTO A PRO-WEST, ANTI-EAST ALIGNMENT THROUGH CSCE  
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PROCESS WE JUDGE TO BE FRUITLESS ENDEAVOR, CONTRARY TO

US POLICY TOWARDS FINLAND AND RISKING DAMAGE TO US-FINNISH  
BILATERAL RELATIONS.

3. EMBASSY HELSINKI RECOMMENDS AS BETTER US OBJECTIVE  
THE GOAL OF USING CSCE TO REINFORCE FINNISH SECURITY  
AND NEUTRALITY VIS-A-VIS USSR. FINNS HAVE WANTED TO  
BELIEVE THAT THEIR SECURITY VIS-A-VIS USSR BUTTRESSED  
BY CSCE, BUT SOVIETS HAVE MADE CLEAR SOVIET-FINNISH  
RELATIONSHIP CONTINUES TO BE BASED ON 1948 TREATY OF  
FRIENDSHIP, COOPERATION AND MUTUAL ASSISTANCE AND HAS  
NOT BEEN AFFECTED BY CSCE.

4. EMBASSY HELSINKI BELIEVES IT WOULD BE USEFUL TO FINNS  
IN THEIR RELATIONS WITH USSR IF US (AND OTHER WESTERN  
COUNTRIES TOO) WOULD FIND WAY TO REFER TO FINLAND AS  
"NEUTRAL OUTSIDE THE TWO ALLIANCE SYSTEMS IN EUROPE" IN  
DOCUMENTS SUBMITTED TO OR STATEMENTS MADE AT BELGRADE  
FOLLOW-UP.  
AUSTAD

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NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TREATY COMPLIANCE, COLLECTIVE SECURITY AGREEMENTS, FOREIGN POLICY POSITION, NEUTRALISM  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 04 NOV 1976  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** KelleyW0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976HELSIN02319  
**Document Source:** CORE  
**Document Unique ID:** 00  
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**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760412-0687  
**From:** HELSINKI  
**Handling Restrictions:** n/a  
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**Line Count:** 80  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION SS  
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**Original Previous Classification:** n/a  
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